

Higher Education Committee House of Representatives State of Washington

Final Report for 2002

Committee Members:

Representative Phyllis Gutierrez Kenney, Chair
Representative Bill Fromhold, Vice Chair
Representative Don Cox, Ranking Minority Member

Representative Maralyn Chase
Representative Jim Dunn
Representative Jeff Gombosky

Representative Fred Jarrett
Representative Pat Lantz
Representative Mary Skinner

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Office of Program Research
House of Representatives
State of Washington

May 2002

2002 SESSION REPORT House Higher Education Committee

Enacted Bills

Bill Number (Companion)	Prime Sponsors	Summary	Session Law Chapters
ACCESS			
HB 2438 (SB 6411)	Kenney, Cox, Lantz	<i>Running Start Program - The Evergreen State College (TESC) Participation</i> - Authorizes TESC to participate in the Running Start Program.	C 80 L 02
FINANCIAL AID			
SHB 2807 (SB 5404)	Kenney, Cox, Fromhold	<i>Promise Scholarship - Established in Statute</i> - Establishes in statute the merit and need-based scholarship program. Awards scholarships based on academic and financial criteria, and allows eligible students to receive two annual awards equaling up to the full-time tuition rate at a community college. (Awards to new recipients for the 2002-03 year are limited by budget proviso to \$1,000.)	C 204 L 02
SSB 5166 (HB 2002)	Kohl-Welles, Carlson, Horn	<i>Financial Aid - Use at Washington Campuses of Out-of-State Institutions</i> - Makes eligible for state financial aid students eligible for federal financial aid attending qualified Washington branch campus of an out-of-state institution, and permits the use of state financial aid at those institutions.	C 187 L 02
TUITION			
HB 2386 (SSB 6640)	Simpson, Schmidt, Hurst	<i>Resident Student Definition - Including Washington National Guard Members</i> - Allows all members of the Washington National Guard to qualify for resident tuition rates. Requires members' spouses and dependents to live in Washington in order to also qualify for resident tuition rates.	C 186 L 02
SSB 5552	Carlson, Kohl-Welles, Hale	<i>Border County Project - Expanding the Number of Oregon Counties Included</i> - Expands the number of Oregon counties in the Border County Higher Education Project.	C 130 L 02
OTHER			
EHB 2841	Chase, Cox, Kenney	<i>Higher Education Coordinating Board Student Member</i> - Requires the Governor to appoint at least one student to the Higher Education Coordinating Board for a one-year term.	C 129 L 02
SB 6557	Kohl-Welles, Horn, Carlson	<i>Higher Education Coordinating Board Selection of Chair and Vice-chair</i> - Authorizes the Higher Education Coordinating Board members to select their chair and vice-chair, who will serve one-year terms as chair and vice-chair, and who may be re-selected. <i>Partial Veto:</i> Vetoes the section that would have changed the term of the chair to a four-year term.	C 348 L 02 <i>Partial Veto</i>

Bill Number (Companion)	Prime Sponsors	Summary	Session Law Chapters
<i>OTHER (continued)</i>			
SB 6628 (HB 2685)	Kohl-Welles, Sheahan, Jacobsen	<i>Campus Police Officers - Extending Probationary Period-</i> Extends the probationary period for officer appointees who are required to attend the basic law enforcement training academy.	C 110 L 02
<i>HIGHER EDUCATION-RELATED BILLS FROM OTHER COMMITTEES</i>			
2SHB 2403 (Commerce and Labor)	Kenney	<i>Collective Bargaining - Faculty at Four-year Institutions of Higher Education</i> - Establishes procedures for exclusive bargaining representatives of faculty at the public four-year institutions of higher education to collectively bargain with the board of regents or trustees over wages, hours, and terms and conditions of employment. <i>Partial Veto:</i> <i>Vetoes two sections that would have prohibited the faculty from exercising shared governance practices while engaging in collective bargaining.</i>	C 356 L 02 <i>Partial Veto</i>
ESHB 2540 (Commerce and Labor)	Conway	<i>Collective Bargaining - UW Teaching Assistants and Research Assistants</i> - Makes the public employees' collective bargaining law applicable to teaching assistants and research assistants at the University of Washington.	C 34 L 02
ESSB 6387 (Appropriations)	Brown	<i>Supplemental Operating Budget -2001-03</i> <i>Partial Veto:</i> <i>\$37 million of general fund appropriations for a variety of items, including higher education salary increases, home care worker wage increases, and tort liability claims.</i>	C 371 L 02 <i>Partial Veto</i>

NOTE:

One bill passed the House and Senate but was not enacted due to a full veto by the Governor.

SHB 2914 (Appropriations)	Kenney, Fromhold, Cox	<i>Creating the State Financial Aid Account</i> - Creates the Financial Aid Account in order to prevent unexpended financial aid funds from lapsing to the Education Savings Account.	Passed Legislature; Vetoed in its entirety.
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Bills Passed Out of Committee

Bill Number (Companion)	Prime Sponsor	Summary	Status
SHB 2330 (SB 6235 & SB 6367)	Kenney	<i>Expanding the Definition of "Resident Student"</i> - Expands the definition of "resident student" under the tuition statute to include graduates of Washington high schools who have lived in the state at least one year prior to the start of the college semester, and who agree to pursue legal U. S. residency status.	H Rules C
SHB 2492 (SB 6486)	Kenney	<i>College Payment Program</i> - Increases the development loan limit between the Guaranteed Education Tuition (GET) Program and the College Savings Program from \$200,000 to \$500,000 to be repaid as determined by the committee not to exceed four years.	S Rules
2SHB 2534	Kenney	<i>Creating a Grant Program for Financially Needy Students with Dependents</i> - Establishes a grant program to be funded by donations from private sources for needy students with dependents eighteen years of age or younger.	S Rules
HB 2685 (SB 6628)	Kenney	<i>Campus Police Officer Appointees Probationary Period</i> - Extends the probationary period for officer appointees who are required to attend the basic law enforcement training academy.	S 2 nd Reading
SHB 2831	Fromhold	<i>Role of Branch Campuses</i> - Directs the Washington State Institute for Public Policy to conduct a study of the original mission of branch campuses and to determine if the mission meets current and future needs.	H Approp
2SSB 5336 (HB 1978)	Kohl-Welles	<i>Creating a Public Interest Attorney Loan Repayment Program</i> - Establishes a loan repayment program funded exclusively by private endowments for attorneys who practice public interest law. Authorizes the HECB to adopt rules to implement the program, and creates a Public Interest Attorney Loan Repayment Endowment Account in the state treasury.	H Approp
SB 6411 (HB 2438)	Kohl-Welles	<i>Running Start Program at The Evergreen State College</i> - Authorizes TESC to participate in the Running Start Program.	H Rules R
SSB 6626	Kohl-Welles	<i>Role of Branch Campuses</i> - Directs the Washington State Institute for Public Policy to conduct a study of the original mission of branch campuses and to determine if the mission meets current and future needs.	H Approp
SSB 6640 (HB 2386)	Kohl-Welles	<i>"Resident Student" Definition - Including Washington National Guard Members</i> - Allows all members of the Washington National Guard to qualify for resident tuition rates. Specifies members' spouses or dependents must live in Washington in order to qualify for in-state tuition rates.	H Rules R

Bill Number (Companion)	Prime Sponsor	Summary	Status
SSCR 8404 (SHCR 4402)	Kohl-Welles	<i>Workforce Training and Education Comprehensive Plan -</i> Adopts goals set forth in the updated comprehensive plan for work force training and education.	H Rules R

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Bills Referred to Committee

Bill Number (Companion)	Prime Sponsor	Summary
HB 2749	Morell	<i>Providing tuition waivers for certain certificated instructional staff.</i> Authorizes four-year colleges to waive up to half the tuition and fees for certified instructional staff who are teaching or employed as staff associates in the K-12 schools and are enrolled in a program leading to a master's degree.
HB 2805 (SB 6707)	Kenney	<i>Changing provisions relating to the setting, use of, and accountability for tuition at institutions of higher education.</i> Transfers authority to set tuition rates from the Legislature to the institutions. Requires funding for the State Need Grant program to increase proportional to the maximum 10 percent per year tuition increase. Requires institutions to guarantee undergraduate students they can graduate in four years or less.
HB 2851	Dunn	<i>Relating to the accountability of the student regent to the associated students of the University of Washington.</i> Holds the student regent of the University of Washington accountable and responsible for that which is ordained by the governing body of the associated students of the University of Washington.
HB 2871 (SB 6739)	Dunn	<i>Providing a formula for tuition at institutions of higher education.</i> Requires tuition rates to be based on the student's or family's financial position relative to the median family income for other Washington students and families.
HB 2872	Lantz	<i>Changing campus community crime reporting.</i> Requires the HECB and the SBCTC to develop definitions of "campus community" for each college campus. Specifies that campus crime reports must include crimes within the campus community as defined, and requires significant increases in crime to be publicized through the local campus media.
HB 2883	Kenney	<i>Relating to articulation of students between the two-year colleges and four-year universities and the state college.</i> Title-only bill.
SSB 6504	Kohl-Welles	<i>Changing provisions relating to institutions of higher education.</i> Removes statutory references to "branch campus" and replaces the term with site-specific campus names. Refers collectively to campuses as four-year institutions and institutions of higher education.

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Summary of Major Legislation

ACCESS

Running Start Program

HB 2438 allows The Evergreen State College to participate in the program. In 1990 the Legislature created the Running Start Program to allow eligible junior and senior high school students to earn college credits at the state's community and technical colleges without paying tuition. In 1994, Washington State University, Eastern Washington University, and Central Washington University were permitted to participate in the program. (*Enacted*)

Border County Project

SSB 5552 expands the number of Oregon counties in the pilot project. The Border County Higher Education Pilot Project was created in 1999 to allow certain Washington colleges located in border counties to implement tuition policies allowing students living in certain Oregon border counties to pay resident tuition rates. Columbia Basin Community College, Walla Walla Community College, and the WSU Tri-Cities branch campus are authorized to implement resident tuition policies corresponding to Oregon policies for students who live in a participating Oregon border county. (*Enacted*)

FINANCIAL AID

Promise Scholarship

SHB 2807 establishes in statute this merit and need-based scholarship originally funded by budget proviso in 1997. Eligible students may receive two consecutive annual awards equaling up to the full-time tuition rate at a community college. Awards to new recipients for the 2002-03 year are limited by budget proviso to \$1,000. Scholarships may be used for college-related expenses for undergraduate course work only. (*Enacted*)

Out-of-State Institutions

SSB 5166 makes eligible for state financial aid, students eligible for federal financial aid who attend a Washington branch campus of an out-of-state accredited institution with a minimum enrollment of 700 FTE that has been operating in Washington for at least 20 years. (*Enacted*)

TUITION

Washington National Guard Members

HB 2386 expands the definition of “resident student” for tuition purposes to include members of the Washington National Guard who reside in other states, as well as spouses and dependents of Washington National Guard members who reside *in* Washington. (*Enacted*)

Defining “Resident Student”

SHB 2330 addressed the issue of defining “resident student” and would have permitted a student to pay resident tuition at a Washington college if the student had graduated from a Washington high school, lived in Washington for at least one year prior to the start of the college semester, and agreed to pursue U.S. residency. This bill was similar to laws passed recently in California, Texas, and Utah. (*House Rules C.*)

SB 6235 and **SB 6367** were comparable in requiring graduation from a Washington high school and residency in Washington for a minimum period. SB 6367 also would have required the student to pursue U. S. residency. (*Senate Higher Education.*)

OTHER

HEC Board

EHB 2841 requires the Governor to appoint at least one student member to serve on the board for a one-year term. (*Enacted*)

SB 6557 authorizes the HECB members to select the chair and vice-chair from their membership. (Previously, both these positions were Governor-appointed.) Once selected, the chair and vice-chair will serve one-year terms as chair and vice-chair and

may be reselected so long as their board membership continues. (*Enacted with partial veto*)

Campus Police Officers

SB 6628 extends the probationary period for campus police officer appointees who are required to attend the basic law enforcement training academy. (*Enacted*)

Work Force Training

HJM 8404 adopted goals set forth in the updated Work Force Training and Education Comprehensive Plan. (*House Rules R.*)

HIGHER EDUCATION-RELATED BILLS IN OTHER COMMITTEES

Higher Education Employees

Two bills affecting higher education employees were passed out of the House Commerce & Labor Committee.

2SHB 2403 establishes procedures for exclusive bargaining representatives of faculty at the public four-year institutions of higher education to collectively bargain with the board of regents or trustees over wages, hours, and terms and conditions of employment. (*Enacted with partial veto*)

ESHB 2540 makes the public employees' collective bargaining law applicable to teaching assistants and research assistants at the University of Washington. (*Enacted*)

Financial Aid

SHB 2914 would have created a financial aid account to prevent financial aid funds from lapsing. Ordinarily, state appropriations lapse at the end of the fiscal period for which they are made. Under legislation enacted in 1997, the operating budget bill contains a "reappropriation" under which general fund appropriations that would otherwise lapse at the end of the fiscal year are deposited in the savings incentive account and the education savings account. This means that if appropriations made to the state student financial aid programs are not completely expended at the end of the fiscal year, they are deposited in the education savings account. The purpose of creating a financial aid account was to ensure all appropriations designated for the State Need Grant Program, the State Work Study Program, the Washington Scholars Program, and the Washington Award for Vocational Excellence (WAVE) program are made available to eligible students. (*Passed Legislature and vetoed in its entirety*)

Budget

ESSB6387 (Supplemental Operating Budget) makes changes to the state biennial operating budget. A summary of the changes include:

Enrollment Increase:

A one-time budget increase of \$6.6 million was provided to expand work force training at the community and technical colleges by 1,320 full-time equivalent students. The budget enhancement was in response to increased demands for retraining programs for worker layoff by the downturn in the state's economy.

Salary increase:

The July 1, 2002 cost-of- living salary increase for employees at the state community and technical colleges covered by Initiative 732 was increased from 3.1% to 3.6% for an additional cost of \$1.3 million.

The July 1, 2002 cost-of-living salary increase (2.6%) for all employees of higher education not covered by Initiative 732 was eliminated resulting in a budget savings of \$21.4 million. The annual increment salary increases for faculty at state community and technical colleges was eliminated in the second year of the biennium resulting in a budget savings of \$1.2 million.

A \$6 million budget increase was provided to the state four-year universities for competitively-awarded salary increases to recruit and retain key faculty and professional staff. The Governor vetoed the recruitment and retention appropriation.

General Operating Budget Reductions:

The supplemental budget applied an across-the-board reduction to higher education operations supported by the state general fund. The \$53.9 million reduction equated to a 5 percent reduction of the second year appropriations to each four-year universities and 3 percent to the state community and technical colleges. In addition, all higher education will make proportional reductions in travel, equipment and internal agency service reductions applied to all state agencies.

Student Tuition:

The governing boards at each four-year institution and the State Board for Community and Technical Colleges are granted limited authority to increase tuition in academic year 2002-03 to partially offset the general operating budget reductions. The University of Washington and Washington State University may increase tuition for undergraduate resident students up to 16 percent; Eastern, Western, Central and the Evergreen State College may increase tuition for undergraduate resident students up to 14 percent and;

community and technical colleges increase tuition for resident students up to 12 percent. There were no limits on tuition levels for non-resident and graduate students.

Financial Aid:

A \$2.2 million budget increase was provided to the State Need Grant Program to help students pay the higher tuition charges expected in the second year. A \$2.4 million budget savings was realized by limiting the Promise Scholarship awards to \$1,000 per year. (*Enacted with partial veto.*)